

**Newfoundland and Labrador
Municipal Financing Corporation**

Annual Report

**For the Period
April 1, 2024 to March 31, 2025**

Newfoundland and Labrador Municipal Financing Corporation

TREASURY MANAGEMENT DIVISION
DEPARTMENT OF FINANCE
CONFEDERATION BUILDING
P.O. BOX 8700
ST. JOHN'S, NL A1B 4J6

Honourable Siobhan Coady
Deputy Premier
Minister of Finance
Government of Newfoundland and Labrador
Confederation Building
St. John's, NL
A1B 4J6

Dear Minister Coady:

In accordance with Section 13 of the **Municipal Financing Corporation Act**, section 9 of the **Transparency and Accountability Act** and on behalf of the Board of Directors, it is my pleasure to submit the annual report of the Newfoundland and Labrador Municipal Financing Corporation (NLMFC).

The NLMFC was established in 1964 to consolidate the long-term borrowing of municipalities and reinvest the proceeds in municipal projects. Over the past 60 years, the corporation's mandate and role have evolved so that it is no longer required. Wind-up of the NLMFC began in 2005-06 and was concluded in 2024-25. The Bill to Repeal the Municipal Financing Corporation Act was introduced into the House of Assembly and received Royal Assent on December 4, 2024. The **Municipal Financing Corporation Repeal Act** came into force on December 31, 2024, and this will be the final annual report for NLMFC.

The NLMFC was a category 3 government entity and was required to prepare an annual activity report to present information on its activities of the preceding year. As such, the Board of Directors have approved the financial statements and other information contained in this annual report, and the Board is accountable for the results reported herein.

While this report covers the Corporation's activities for the reporting period April 1, 2024 to March 31, 2025, there were no activities undertaken by the Corporation beyond the dissolution date of December 31, 2024.

Sincerely,



Michelle Jewer, CPA, CA
Chair of the Board

Overview

The Newfoundland and Labrador Municipal Financing Corporation (NLMFC) was established in 1964 and operated pursuant to the provisions of the **Municipal Financing Corporation Act**. It operated with a March 31 fiscal year end and the results of its activities were fully consolidated in the Province's annual financial statements.

The NLMFC was established to consolidate the long-term borrowing programs of all municipalities into one central Crown agency. The proceeds of these borrowings were then used to provide long-term financing to meet the capital requirements of municipalities. As most municipal projects were cost shared with the Province, the financing provided was recovered partially from the municipality with the balance, representing the Province's share, paid by the Department of Municipal and Provincial Affairs (MAPA). The day-to-day affairs of the NLMFC were managed by employees of the Department of Finance and the NLMFC billed by the Province for reimbursement of expenses on a cost recovery basis.

The 2023-2026 Activity Plan as well as previous annual reports are available online at www.fin.gov.nl.ca.

NLMFC's mandate and role evolved over time to a situation whereby it was no longer required. Municipalities finance their capital programs independently through financial institutions and the Province funds its portion of municipal capital projects directly through annual budgetary allocations. Wind-up of the NLMFC began in 2005-06 and was concluded in 2024-25. The Bill to Repeal the Municipal Financing Corporation Act was introduced into the House of Assembly and received Royal Assent on December 4, 2024. The **Municipal Financing Corporation Repeal Act** came into force on December 31, 2024. Upon repeal, the remaining accounts receivable became the responsibility of MAPA.

Board Representation and Accountability

The affairs of NLMFC were overseen by a Board of Directors appointed by the Lieutenant Governor in Council. The members of the Board at the time of dissolution and their positions were as follows:

Michelle Jewer (Chair)
Deputy Minister
Finance

Judith Hearn
Deputy Minister
Municipal and Provincial Affairs

Thomas Nemec
Director, Treasury Management
Finance

John Cowan
Deputy Minister
Industry, Energy and Technology

David Drover
Assistant Deputy Minister
Treasury Management and Budgeting
Finance

Calen Harrison
Manager, Treasury Management
Finance

Report on Performance

Although the NLMFC prepared an Activity Plan for the period 2023-2026 to meet legislative requirements, wind-up of operations has been completed and the **Municipal Financing Corporation Repeal Act** came into force on December 31, 2024.

Objective:

By March 31, 2025, the Newfoundland and Labrador Municipal Financing Corporation will have executed the collection of loans receivable and payment of debenture debt in accordance with planned payment and collection schedules.

Indicator:

Collection of outstanding loans receivable in accordance with repayment agreements.

Results of 2024-25 Objective:

There is no remaining debenture debt. Collection of outstanding accounts receivable amounted to \$80,000 reducing the balance from \$547,000 to \$467,000. This in accordance with the planned collection schedules.

At December 31, 2024, all assets and liabilities were transferred to the Province. Title to all property and assets of the NLMFC is vested in the Crown and the Crown is charged with and assumes all of the obligations and liabilities of the NLMFC. There are no further activities to report for this or future years.

Financial Statements

The financial statements of the NLMFC are the responsibility of management and have been prepared in accordance with Canadian public sector accounting principles. The financial information presented elsewhere in the Annual Report is consistent with the financial statements and the underlying information from which the financial statements were prepared.

The Office of the Auditor General of Newfoundland and Labrador, appointed as the external auditor under the **Municipal Financing Corporation Act**, performed an audit on the financial statements in accordance with Canadian generally accepted auditing standards. The Auditor's Report attached to the financial statements outlines the scope of the examination and contains the Auditor General's opinion on the NLMFC's financial statements.

**NEWFOUNDLAND AND LABRADOR
MUNICIPAL FINANCING
CORPORATION**

FINANCIAL STATEMENTS

**FOR THE PERIOD ENDED
DECEMBER 31, 2024**

Management's Report

Management's Responsibility for the Newfoundland and Labrador Municipal Financing Corporation Financial Statements

The financial statements have been prepared by management in accordance with Canadian public sector accounting standards and the integrity and objectivity of these statements are management's responsibility. Management is also responsible for all of the notes to the financial statements, and for ensuring that this information is consistent, where appropriate, with the information contained in the financial statements.

Management is also responsible for implementing and maintaining a system of internal controls to provide reasonable assurance that transactions are properly authorized, assets are safeguarded and liabilities are recognized.

Management is also responsible for ensuring that transactions comply with relevant policies and authorities and are properly recorded to produce timely and reliable financial information.

The Board is responsible for ensuring that management fulfills its responsibilities for financial reporting and internal controls and exercises these responsibilities through the Board. The Board reviews internal financial information periodically and external audited financial statements yearly.

The Auditor General conducts an independent audit of the annual financial statements of the Corporation, in accordance with Canadian generally accepted auditing standards, in order to express an opinion thereon. The Auditor General has full and free access to financial management of the Newfoundland and Labrador Municipal Financing Corporation.

On behalf of the Newfoundland and Labrador Municipal Financing Corporation.



Michelle Jewer, CPA, CA
Deputy Minister of Finance



Tom Nemec, CPA, CA, MBA
Director, Treasury Management Division



OFFICE OF THE AUDITOR GENERAL
NEWFOUNDLAND AND LABRADOR

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Newfoundland and Labrador Municipal Financing Corporation
St. John's, Newfoundland and Labrador

Opinion

I have audited the financial statements of the Newfoundland and Labrador Municipal Financing Corporation (the Corporation), which comprise the statement of financial position as of December 31, 2024, and the statements of operations and cash flows for the period then ended, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Corporation as of December 31, 2024, and the results of its operations and its cash flows for the period then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

I conducted my audit in accordance with Canadian generally accepted auditing standards. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the Corporation in accordance with the ethical requirements that are relevant to my audit of the financial statements in Canada, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Other Information

Management is responsible for the other information. The other information comprises the information included in the annual report, but does not include the financial statements and my auditor's report thereon. The annual report is expected to be made available to me after the date of this auditor's report.

My opinion on the financial statements does not cover the other information and I will not express any form of assurance conclusion thereon.

Independent Auditor's Report (cont.)

In connection with my audit of the financial statements, my responsibility is to read the other information identified above when it becomes available and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated. When I read the annual report, if I conclude that there is a material misstatement therein, I am required to communicate the matter to those charged with governance.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Corporation's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Corporation or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Corporation's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Independent Auditor's Report (cont.)

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Corporation's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my auditor's report. Note 8 outlines the wind up of the Corporation's operations.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.



DENISE HANRAHAN, CPA, MBA, ICD.D
Auditor General

May 28, 2025
St. John's, Newfoundland and Labrador

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCIAL POSITION

As at

December 31 March 31
2024 2024

		(Note 7)	(Note 7)
FINANCIAL ASSETS			
Cash	\$ -	\$ 5,460,515	
<u>Accounts receivable</u>		<u>547,423</u>	
			<u>6,007,938</u>
LIABILITIES			
Accounts payable and accrued liabilities			3,274
<u>Reserve fund (Note 4)</u>		<u>3,140,305</u>	
			<u>3,143,579</u>
<u>Net financial assets</u>			<u>2,864,359</u>
<u>Accumulated surplus</u>	\$ -	\$ 2,864,359	

The accompanying notes are an
integral part of these financial statements.

Signed on behalf of the Board of Directors:



Chairperson



Director

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION
STATEMENT OF OPERATIONS

For the Period Ended

December 31 March 31
 2024 2024

(Note 7) (Note 7)

REVENUES

<u>Interest Revenue - Bank</u>	\$ 206,502	\$ 280,757
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EXPENSES

<u>Administrative and miscellaneous</u>	9,522	25,774
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Annual Surplus before transfer of funds	196,980	254,983
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<u>Transfer of funds (Note 3)</u>	(3,061,339)	-
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Annual (deficit) surplus	(2,864,359)	254,983
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<u>Accumulated surplus, beginning of year</u>	2,864,359	2,609,376
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<u>Accumulated surplus, end of year</u>	\$ -	\$ 2,864,359
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The accompanying notes are an
 integral part of these financial statements.

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION
STATEMENT OF CASH FLOWS

For the Period Ended

December 31
2024

March 31
2024

	(Note 7)	(Note 7)
Operating transactions		
Annual (deficit) surplus	\$(2,864,359)	\$ 254,983
Changes in non-cash working capital	<u>(2,596,156)</u>	60,532
(Decrease) increase in cash	(5,460,515)	315,515
Cash, beginning of year	5,460,515	5,145,000
Cash, end of year	\$ -	\$ 5,460,515

The accompanying notes are an
integral part of these financial statements.

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION

NOTES TO FINANCIAL STATEMENTS

December 31, 2024

1. Nature of operations

The Newfoundland and Labrador Municipal Financing Corporation (the Corporation) was established under the Municipal Financing Corporation Act. The Corporation was created to provide long-term financing for the capital requirements of municipal corporations by the issuance of its securities, and relending the funds to municipal corporations. As described in Note 8, the Corporation was dissolved effective December 31, 2024. Prior to dissolution, the Corporation's affairs were managed by a Board of Directors appointed by the Lieutenant-Governor in Council. All board members are full-time employees of the Province of Newfoundland and Labrador (the Province).

The Corporation is a Crown entity of the Province and as such is not subject to Provincial or Federal income taxes.

2. Summary of significant accounting policies

(a) Basis of accounting

The Corporation is classified as an Other Government Organization as defined by Canadian Public Sector Accounting Standards (CPSAS). These financial statements are prepared by management in accordance with CPSAS for provincial reporting entities established by the Canadian Public Sector Accounting Board (PSAB). The Corporation does not prepare a statement of change in net financial assets as this information is readily apparent from other statements. In addition, the Corporation does not prepare a statement of remeasurement gains and losses as the Corporation does not enter into relevant transactions or circumstances that are being addressed by this statement. Outlined below are the significant accounting policies followed.

(b) Financial instruments

The Corporation's financial instruments recognized on the statement of financial position consist of cash, accounts receivable, and accounts payable and accrued liabilities. The Corporation generally recognizes a financial instrument when it enters into a contract which creates a financial asset or financial liability. Financial assets and financial liabilities are initially measured at cost, which is the fair value at the time of acquisition.

The Corporation subsequently measures all of its financial assets and financial liabilities at cost. Financial assets measured at cost include cash and accounts receivable. Financial liabilities measured at cost include accounts payable and accrued liabilities.

The carrying values of cash, accounts receivable, accounts payable and accrued liabilities, and reserve fund approximate current fair value due to their nature and/or the short-term maturity associated with these instruments.

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION
NOTES TO FINANCIAL STATEMENTS
December 31, 2024

2. Summary of significant accounting policies (cont.)

(b) Financial instruments (cont.)

Interest attributable to financial instruments is reported in the statement of operations.

(c) Cash

Cash includes cash in bank.

(d) Accounts receivable

Accounts receivable consists of arrears (principal and interest) on loans receivable along with interest charged on the arrears. The Corporation ceased charging interest on arrears in November 2009.

(e) Revenues

Revenues are recognized in the period in which the transactions or events occurred that gave rise to the revenues. All revenues are recorded on an accrual basis, except when the accruals cannot be determined with a reasonable degree of certainty or when their estimation is impracticable.

(f) Expenses

Expenses are reported on an accrual basis. The cost of all goods consumed, and services received during the period is recorded as an expense in that period.

The Corporation is administered by the Department of Finance. Expenses related to salaries are paid directly by the Department and reimbursed by the Corporation and reflected in these financial statements.

3. Transfer of funds

At December 31, 2024, all assets and liabilities of the Corporation were transferred to the province. The Corporation's bank account was subsequently closed. Balances transferred are as follows:

	<u>December 31, 2024</u>
Cash	\$ (5,737,204)
Accounts receivable	(467,045)
Accounts payable and accrued liabilities	2,605
Reserve fund	3,140,305
	<hr/>
	\$ (3,061,339)

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION

NOTES TO FINANCIAL STATEMENTS

December 31, 2024

4. Reserve fund

The Province has historically funded a reserve fund established to mitigate arrears with respect to municipal loans. The reserve fund is allocated as the Department of Municipal Affairs and Community Engagement concludes negotiations with various municipal corporations with respect to restructuring debt due to the Corporation.

As at December 31, 2024, the balance in the reserve fund amounting to \$3,140,305 was transferred to the Government of Newfoundland and Labrador.

5. Financial risk management

The Corporation recognizes the importance of managing risks and this includes policies, procedures and oversight designed to reduce risks identified to an appropriate threshold. The risks that the Corporation is exposed to through its financial instruments are credit risk, liquidity risk and market risk. There was no significant change in the Corporation's exposure to these risks or its processes for managing these risks from the prior year.

Credit risk

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation. The Corporation's main credit risk relates to cash and accounts receivable. The Corporation's maximum exposure to credit risk is the carrying amounts of these financial instruments. The Corporation is not exposed to significant credit risk with its cash because this financial instrument is held with a Chartered Bank.

The Corporation is also not exposed to significant credit risk with accounts receivable (arrears on loans receivable) since options exist for the recovery from the Province of any defaults by municipal corporations due to the Reserve Fund provided by the Department of Municipal Affairs and Community Engagement.

Liquidity risk

Liquidity risk is the risk that the Corporation will be unable to meet its contractual obligations and financial liabilities. The Corporation's exposure to liquidity risk relates mainly to its accounts payable and accrued liabilities. The Corporation manages liquidity risk by monitoring its cash flows and ensuring that it has sufficient resources available to meet its financial liabilities.

Market risk

Market risk is the risk that the fair value or expected future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises three types of risk: currency (foreign exchange) risk, interest rate risk and other price risk. The Corporation is not exposed to significant foreign exchange, price or interest rate risk.

NEWFOUNDLAND AND LABRADOR MUNICIPAL FINANCING CORPORATION
NOTES TO FINANCIAL STATEMENTS
December 31, 2024

6. Related party transactions

The Corporation is administered by employees of the Department of Finance with information technology support provided by the Office of the Chief Information Officer. Salary costs of \$8,222 (March 31, 2024 - \$23,798) for these employees are paid by the Department of Finance, reimbursed by the Corporation, and are reflected in these financial statements. These transactions are in the normal course of business measured at the exchange amount.

During the fiscal period, the Corporation transferred all remaining net assets totalling \$3,061,339 to the Newfoundland Exchequer Account of the Province as a transfer of funds.

7. Fiscal period

The current period figures are for the period April 1, 2023 to December 31, 2024. The comparative figures are for the year ended March 31, 2024.

8. Wind up of operations

On December 31, 2024, The Municipal Financing Corporation Act was repealed. As a result, title to all assets and liabilities of the Corporation has been transferred to the Government of Newfoundland and Labrador. The responsibility for collection of outstanding receivables has been transferred to the Province of Newfoundland and Labrador.

9. Budget

Budget figures are not presented as no budget was prepared for the shortened fiscal period.